

Autism Spectrum Disorder Services in Public Schools

Topic Selection Background Information

April 2025

Program Overview	Autism spectrum disorder (ASD) is a developmental disorder characterized by differences in an individual’s social interaction, communication, and behavior. Public schools must provide special education services to eligible students with disabilities, including ASD. The Minnesota Department of Education (MDE) is responsible for ensuring that schools comply with state and federal requirements regarding special education.
Original Evaluation Questions	To what extent does Minnesota provide appropriate supports to individuals living with ASD and their families? How well do state agencies coordinate with each other, school districts, and providers to deliver services? How effectively do state agencies ensure that ASD service providers meet applicable requirements?
Revised Questions	To what extent are appropriate special education services available to students with ASD in Minnesota public schools? How well does MDE coordinate with and oversee school districts to ensure appropriate services are available and provided?
State Resources <i>High</i>	In Fiscal Year 2024, Minnesota public schools spent more than \$400 million on special education services for students whose “primary disability” was ASD. In this same fiscal year, the state appropriated roughly \$2.3 billion and received about \$21 million from the federal government for all special education services.
State Control <i>Medium</i>	Federal law ensures that students with a disability, including ASD, “have available to them a free appropriate public education” structured to meet their needs. To receive federal funding, states must fulfill certain requirements for the provision and oversight of special education services. State law also requires schools to provide special education and expands requirements in some instances.
Impact <i>High</i>	People with ASD can have a range of abilities. Special education supports students through individualized plans and services designed to meet their specific educational needs. Of the students receiving special education services in Minnesota in 2025, the second largest group (nearly 30,000 students or 17 percent) were those whose “primary disability” was ASD.
Timeliness <i>Medium</i>	The number of students using special education services has grown. Since 2015, the number of students with a “primary disability” of ASD receiving special education has increased by 71 percent.
Feasibility <i>Medium</i>	If we narrow the evaluation to focus on education, as proposed, the evaluation is more feasible. OLA could conduct an evaluation using standard research methods. However, OLA would likely need to limit the scope of review to a sample of school districts.
Balance <i>High</i>	OLA last evaluated special education in 2013, but it has never specifically evaluated how students with ASD are supported by these services.
Discussion	Special education helps ensure that students with ASD can learn in a manner that meets their needs. Given the increase in students determined to have ASD who use special education services, this evaluation could provide useful information about these services.

Board of Animal Health Oversight of Companion Animals

Topic Selection Background Information

April 2025

Program Overview	The Board of Animal Health (BAH) is responsible for protecting the health of Minnesota domestic animals. This responsibility extends to a variety of animals, including cattle, deer, horses, poultry, sheep, and cats and dogs held by breeders and kennels. BAH is also responsible for inspecting and licensing commercial cat and dog breeders and certain kennels.
Evaluation Questions	How well has BAH fulfilled its responsibility to “protect the health of the state’s domestic animals” with respect to companion animals? To what extent has BAH enforced commercial breeder licensing and enforcement, and kennels and dealers laws? To what extent has BAH established adequate policies and standards for its work? How does Minnesota’s regulation and oversight of companion animals compare to that of other states?
State Resources <i>Low</i>	For Fiscal Year 2024, BAH reported total expenditures of \$7.4 million, of which 3 percent was dedicated to activities related to dog and cat breeders. It is unclear how much was dedicated to work in kennels. The state funded more than 80 percent of the board’s expenditures in Fiscal Year 2024.
State Control <i>High</i>	BAH is established in state law. The board consists of seven members, who are appointed by the governor, with the advice and consent of the Senate. Minnesota statutes grant the board its authority to inspect and license commercial dog and cat breeders and kennels.
Impact <i>Low</i>	In Fiscal Year 2024, BAH licensed 92 kennels and 89 commercial dog and cat breeders. In addition, the board awarded three commercial breeders through the Breeder Excellence Program.
Timeliness <i>Medium</i>	This topic has appeared on OLA’s list of potential evaluations several times since the Legislature enacted a law to license commercial breeders in 2014. It may be a good time to review BAH’s work in this area.
Feasibility <i>High</i>	OLA could complete this evaluation using standard evaluation techniques, such as interviews and document reviews.
Balance <i>High</i>	OLA last evaluated BAH’s work in 2018, but OLA has never evaluated the board’s oversight of companion animals.
Discussion	An evaluation focused on BAH’s oversight of companion animals would be manageable and potentially useful to determine how well the board oversees the health of these animals in the state.

Enterprise Talent Development

Topic Selection Background Information

April 2025

Program Overview	<p>Minnesota Management and Budget’s (MMB’s) Enterprise Talent Development (ETD) provides training and resources to state and other public employees. ETD provides required training for new state supervisors and managers and required annual training for state employees on topics such as respectful workplace policies. It also provides other training and resources on a variety of topics, including leadership development, team collaboration, and retirement planning.</p>
Evaluation Questions	<p>To what extent does ETD provide appropriate and effective training for state employees? What standards, if any, does ETD use to develop and/or approve training?</p>
State Resources <i>Low</i>	<p>MMB collects fees from agencies whose employees participate in ETD trainings. In Fiscal Year 2024, MMB’s Enterprise Employee Resources unit, which includes not only ETD in addition but is also tasked with other responsibilities related to statewide human resources management, spent just over \$10 million.</p>
State Control <i>High</i>	<p>Statutes direct MMB to develop and implement training, including required training on certain topics, and training policies applicable to state executive branch employees.</p>
Impact <i>Medium</i>	<p>ETD offers training to over 57,000 state employees. Local government employees may also participate in ETD training.</p>
Timeliness <i>Medium</i>	<p>Concerns were recently raised about the appropriateness of an article that could be accessed through two of ETD’s training courses; according to MMB’s Commissioner, MMB’s leadership directed ETD to remove the article and directed a review of training content.</p>
Feasibility <i>High</i>	<p>OLA could complete this evaluation using standard evaluation techniques such as interviews, surveys, and document reviews.</p>
Balance <i>High</i>	<p>OLA has never evaluated ETD. OLA completed a review of best practices for state employee training in 1995.</p>
Discussion	<p>We are not aware of persistent concerns about the appropriateness of ETD training, but the proposed evaluation is feasible and could be informative.</p>

Implementation of Automatic Voter Registration

Topic Selection Background Information

April 2025

<p>Program Overview</p>	<p>In 2023, the Legislature enacted automatic voter registration. The law requires the Department of Public Safety (DPS) to transmit an individual’s citizenship status to the Office of the Secretary of State (OSS) when they apply for or make changes to a driver’s license. Licensing service center staff are responsible for reviewing citizenship documentation and providing it to DPS’s Driver and Vehicle Services (DVS) staff. DVS staff must confirm citizenship prior to relaying the information to OSS for an additional review. OSS then reviews certain information to verify eligibility. If confirmed, OSS transfers the information to local election officials for registration.</p>
<p>Evaluation Questions</p>	<p>To what extent has DPS taken appropriate measures to ensure that only eligible voters have been registered to vote?</p>
<p>Revised Questions</p>	<p>To what extent has DPS taken appropriate measures to verify citizenship documentation of individuals who apply for or make changes to driver’s licenses and conveyed that documentation to OSS so that eligible voters could be registered to vote?</p>
<p>State Resources <i>Low</i></p>	<p>The Legislature appropriated \$45,000 to DPS in Fiscal Year 2024 for implementation of the automatic voter registration system. The portion of DPS’s overall expenditures dedicated to automatic voter registration activities is likely small.</p>
<p>State Control <i>High</i></p>	<p>Minnesota law establishes automatic voter registration requirements that DPS must follow. DPS must coordinate with OSS to ensure only eligible Minnesotans are registered to vote.</p>
<p>Impact <i>Medium</i></p>	<p>As of March 2025, approximately 3.7 million Minnesotans were registered to vote. As of September 2024, DPS reported that over 65,000 Minnesotans had been automatically registered to vote.</p>
<p>Timeliness <i>Medium-High</i></p>	<p>There have been concerns with the integrity of the automatic voter registration process since it was implemented in 2023. Since implementation, DPS reports that it has revised its processes and established additional verification checks to confirm eligibility. Despite recent changes, it may be a good time to evaluate DPS’s processes as more individuals will be registered to vote through the automatic voter registration system in the coming years.</p>
<p>Feasibility <i>Medium</i></p>	<p>OLA could evaluate DPS’s processes for reviewing and relaying information to OSS using standard evaluation techniques, including document reviews. However, OLA would be able to review only a sample of voter eligibility documentation and DPS’s oversight of a select number of licensing service centers.</p>
<p>Balance <i>Medium</i></p>	<p>OLA last evaluated OSS’s procedures for voter registration in 2018. At that time, however, automatic voter registration was not in place.</p>
<p>Discussion</p>	<p>Voter registration integrity is essential to fair elections. While OLA could independently review DPS’s measures to validate citizenship, the office would likely not be able to review a large enough sample of documentation to make generalizable conclusions about voter registration eligibility.</p>

Minnesota Agricultural Water Quality Certification Program

Topic Selection Background Information

April 2025

<p>Program Overview</p>	<p>Agricultural runoff can harm lakes, rivers, streams, and groundwater. The Minnesota Agricultural Water Quality Certification Program (WQCP) is a voluntary program that provides incentives to agricultural landowners to implement conservation practices that protect water quality. The Minnesota Department of Agriculture (MDA) partners with other agencies and local governments to certify program participants and support their implementation of techniques tailored to address their farms' unique water-quality risks.</p>
<p>Evaluation Questions</p>	<p>How well has MDA managed WQCP? How long does certification take? To what extent has MDA measured water quality improvements as a result of the program? To what extent has water quality improved? To what extent has MDA established and achieved sustainability and environmental outcomes for WQCP? How well has MDA complied with applicable requirements?</p>
<p>State Resources <i>Low</i></p>	<p>Since its inception, WQCP's annual appropriation (from the state's Clean Water Fund) has increased from \$1.5 million for Fiscal Year 2014 to \$3.5 million for Fiscal Year 2025. MDA directs most of this funding to local government partners that provide technical support to agricultural landowners who are certified or seeking certification.</p>
<p>State Control <i>High</i></p>	<p>WQCP is established in state law and MDA developed the process for assessing an agricultural producer's water-quality risks. MDA also approves the local government partners and other individuals who work directly with landowners seeking certification.</p>
<p>Impact <i>Medium</i></p>	<p>Agricultural runoff can threaten water quality throughout the state. According to an MDA report, farms certified through WQCP have implemented new conservation practices that have prevented thousands of tons of runoff from entering Minnesota lakes, rivers, and streams every year. However, as of February 2025, fewer than 1,600 of Minnesota's more than 60,000 farms were certified through WQCP.</p>
<p>Timeliness <i>Medium</i></p>	<p>While Minnesota's water quality is of perennial interest to legislators and the public, there is no urgent reason to evaluate WQCP this year.</p>
<p>Feasibility <i>High</i></p>	<p>The questions posed are fairly broad; OLA may need to narrow their scope. Then, OLA could evaluate WQCP using standard evaluation techniques, including data analysis, document reviews, interviews, and surveys.</p>
<p>Balance <i>Medium</i></p>	<p>OLA has never evaluated WQCP. OLA's most recent program evaluation related to MDA or water quality was <i>Pesticide Regulation</i>, released in 2020.</p>
<p>Discussion</p>	<p>Since MDA began administering WQCP in 2014, enrollment and interest has continued to expand. MDA reports that the program has been successful in terms of water-quality outcomes and the financial health of the participants. An OLA evaluation could help determine the value of the program and provide suggestions for the future.</p>

Minnesota Board of Public Defense

Topic Selection Background Information

April 2025

Program Overview	<p>The Minnesota Board of Public Defense is a Judicial Branch agency that provides public defense to certain individuals who cannot afford to obtain legal counsel. The board has identified five goals to support its mission and is responsible for appointing certain lead public defenders and approving standards for public defender offices, among other tasks. The board employs nearly 900 assistant public defenders and other professionals.</p>
Evaluation Questions	<p>What are current average caseloads for public defenders in Minnesota, and how do they compare to national standards? To what extent has the Minnesota Board of Public Defense met its goals? To what extent have board members provided effective leadership and carried out their responsibilities?</p>
State Resources <i>High</i>	<p>Board operations are primarily state funded. In Fiscal Year 2024, the board expended approximately \$153 million.</p>
State Control <i>High</i>	<p>The board and its responsibilities are established in law, as are the criteria that make an individual eligible to receive a public defender and the duties of certain lead public defenders.</p>
Impact <i>High</i>	<p>The board reports that it represents individuals in more than 140,000 cases annually. Those represented by public defenders cannot afford to pay for legal representation. Navigating the legal system without representation could have significant adverse effects on the defendants' case outcomes and lives.</p>
Timeliness <i>Medium</i>	<p>In 2022, an overwhelming majority of public defenders voted that they had no confidence in the leadership of the State Public Defender, and more than half of the public defenders who completed a union survey reported that working conditions hindered their ability to conduct timely investigations. At the same time, the board received a 55 percent increase in state funding between fiscal years 2022 and 2025, which may have helped to address some concerns.</p>
Feasibility <i>High</i>	<p>The topic could be evaluated using standard evaluation techniques, including data analysis, document reviews, interviews, and surveys.</p>
Balance <i>High</i>	<p>OLA last evaluated the public defender system in 2010.</p>
Discussion	<p>This could be a timely and useful topic. The questions posed for this evaluation would also give OLA an opportunity to assess the extent to which recommendations from its 2010 report were implemented.</p>

Minnesota Department of Health: Nursing Home and Assisted Living Facilities Licensing

Topic Selection Background Information

April 2025

Program Overview	Nursing homes and assisted living facilities provide care and assistance to individuals who are unable to live entirely on their own. The Health Regulation Division at the Minnesota Department of Health (MDH) is responsible for inspecting and licensing these facilities to help ensure the health and safety of their residents.
Evaluation Questions	To what extent does the MDH process for licensing nursing home and assisted living facilities promote transparency, accountability, and quality care? How does Minnesota’s process for licensing nursing home and assisted living facilities compare to national standards or best practices? To what extent has MDH complied with requirements related to nursing home and assisted living facilities licensing? How, if at all, have changes in ownership at nursing home and assisted living facilities coincided with changes in staffing, resident safety, resident mortality rates, overall quality of care, and costs? To what extent does MDH investigate the appropriate use of public funds for nursing home and assisted living facilities?
State Resources <i>Medium</i>	The Health Regulation Division received \$42 million in direct state appropriations in Fiscal Year 2024. The proportion of staff and funding dedicated to licensing nursing homes and assisted living facilities is unclear.
State Control <i>Medium-High</i>	Licensing requirements for nursing homes and assisted living facilities are established in state law, although nursing facilities that accept Medicare or Medicaid patients must also meet certain federal certification requirements.
Impact <i>High</i>	Thousands of Minnesotans utilize the state’s more than 300 licensed nursing homes and more than 2,000 assisted living facilities. As the state’s population ages—by 2030, more than one-fifth of Minnesotans will be 65 or older—demand for these facilities will likely grow.
Timeliness <i>High</i>	Legislators and members of the public have raised concerns regarding transparency in the licensing process for nursing homes. Minnesota’s licensing law for assisted living facilities took effect in 2021, and now may be a good time to evaluate its initial impact.
Feasibility <i>Medium-High</i>	OLA could complete most of this evaluation using standard evaluation methods, such as surveys, document reviews, and interviews. Analyzing the impact of ownership changes will depend on the quality of available data. The scope of the proposed evaluation questions is very broad, so an evaluation may need to focus on certain questions, address either nursing homes or assisted living facilities, or be completed over a longer-than-typical timeframe.
Balance <i>Medium</i>	OLA released an evaluation of MDH’s Human Resources Management Division in 2025. OLA last evaluated activities completed by the Health Regulation Division in 2018.
Discussion	Nursing homes and assisted living facilities provide essential care to thousands of Minnesotans, and an effective licensing process is vital for the oversight of those facilities. An evaluation of the state’s licensing process could provide valuable insight.

Office of Ombudsperson for Families

Topic Selection Background Information

April 2025

Program Overview	<p>The Office of Ombudsperson for Families monitors compliance with the law when entities—including certain state agencies, county social service agencies, or district courts—make child protection and out-of-home placement decisions for children of color. The office reviews complaints about child protection decisions and may conduct investigations into entities’ decisions or actions described in a given complaint. In its effort to improve child protection outcomes, the office has three ombudspersons, each of whom works with one of the following: African American families, Asian Pacific families, or Spanish-speaking families.</p>
Evaluation Questions	<p>How effectively has the Office of Ombudsperson for Families fulfilled its statutory duties? How well has the office handled complaints?</p>
State Resources <i>Low</i>	<p>The Legislature appropriated \$845,000 to the Office of Ombudsperson for Families for Fiscal Year 2025.</p>
State Control <i>High</i>	<p>Minnesota law establishes the Office of Ombudsperson for Families and defines the office’s powers and duties. The Council for Minnesotans of African Heritage, the Council on Asian-Pacific Minnesotans, and the Minnesota Council on Latino Affairs (each created by state law) appoint the ombudsperson for their respective communities.</p>
Impact <i>Medium-High</i>	<p>In calendar year 2022, 32,047 children were allegedly victims of maltreatment, and 11,235 children were in out-of-home placements. Children of color in Minnesota continue to be disproportionately represented in the child protection system. The Office of Ombudsperson for Families can play an important role in holding agencies accountable and protecting the interests of families of color. The office received 540 complaints or inquiries and conducted 33 investigations in calendar year 2023.</p>
Timeliness <i>Medium</i>	<p>The Office of Ombudsperson for Families has retained similar duties and powers under state law since it was established in 1991. However, there does not appear to be a pressing need to evaluate the office at this time.</p>
Feasibility <i>Medium</i>	<p>OLA could evaluate the Office of Ombudsperson for Families using standard evaluation methods, such as interviews and document reviews. OLA may need to use translation services to communicate with some families who have made complaints to the office.</p>
Balance <i>High</i>	<p>OLA has never evaluated the Office of Ombudsperson for Families. OLA’s last financial audit of the office occurred in 2003.</p>
Discussion	<p>The Office of Ombudsperson for Families can help ensure that agencies are following child protection laws by monitoring agency actions, conducting investigations, and making recommendations. This is important work that OLA has never evaluated.</p>

State Oversight of Long-Term Care Insurance

Topic Selection Background Information

April 2025

Program Overview	Long-term care insurance provides coverage for the costs of care for individuals who cannot care for themselves due to prolonged illness or disability. It may cover services such as at-home, assisted living, or nursing facility care. The Minnesota Department of Commerce (Commerce) is responsible for reviewing and approving long-term care insurance policies offered for sale in the state, as well as reviewing and approving proposed rate increases.
Evaluation Questions	Does Minnesota have adequate laws in place to protect against unreasonable increases in rates for long-term care insurance? To what extent has Commerce provided sufficient oversight of the rates providers are charging?
State Resources <i>Low</i>	Expenditures for Commerce’s Insurance Division in Fiscal Year 2024 were about \$10.6 million. That amount included spending for all of the department’s insurance regulatory activities, so the expenditures for long-term care activities would be just a portion of that figure.
State Control <i>Medium-High</i>	Both state and federal laws govern insurance companies, but review and approval of rates is a state function.
Impact <i>High</i>	According to data from the National Association of Insurance Commissioners, there were about 200,000 Minnesotans covered by long-term care insurance policies at the end of 2022.
Timeliness <i>Medium</i>	Long-term care insurance—and specifically fast-increasing premiums—has been a topic of interest for at least a decade. Commerce published special reports on long-term care insurance in 2015 and 2016 in response to legislative concerns. That said, there is no particular advantage to addressing this topic this year.
Feasibility <i>Medium</i>	We could evaluate Commerce’s oversight of long-term care insurance using standard techniques. Depending on how the project is scoped, we may retain an external consultant with actuarial expertise.
Balance <i>Medium</i>	OLA last completed a program evaluation at Commerce in 2022.
Discussion	Ratepayers in states across the nation have complained about large increases in their long-term care insurance premiums. However, the fact that these concerns are widespread suggests that the underlying issues may be systemic and not related to any individual state’s regulatory activities. Therefore, a program evaluation may not address these concerns.

Taxpayers’ Transportation Accountability Act

Topic Selection Background Information

April 2025

<p>Program Overview</p>	<p>The Taxpayers’ Transportation Accountability Act (TTAA) requires the Department of Transportation (MnDOT) to estimate the costs of certain state highway transportation projects before entering into private contracts. For projects estimated to cost more than \$250,000, MnDOT must determine that department staff could not do the work at a lower price before entering into private contracts. In Fiscal Year 2024, MnDOT outsourced all TTAA-governed projects—including 20 projects MnDOT estimated that department staff could have completed at a lower cost—primarily citing lack of staff availability.</p>
<p>Evaluation Questions</p>	<p>To what extent has MnDOT complied with contracting requirements in the TTAA? To what extent are the factors MnDOT uses to evaluate costs of performing work itself versus contracting out for a project appropriate and consistent? How effective has TTAA been at achieving its policy goals? How has the budgeting process affected MnDOT’s ability to capitalize on potential savings?</p>
<p>State Resources <i>Medium</i></p>	<p>In Fiscal Year 2024, MnDOT reported that it executed 113 private transportation contracts subject to TTAA requirements, which totaled over \$71 million.</p>
<p>State Control <i>High</i></p>	<p>MnDOT is responsible for improving state roads and managing transportation contracts. State law establishes the TTAA and requirements for private transportation contracts.</p>
<p>Impact <i>High</i></p>	<p>The state’s trunk highway system has a significant impact on those who use the state’s roads. State-managed roads comprise less than 10 percent of Minnesota’s roads but carry approximately 60 percent of total traffic volume.</p>
<p>Timeliness <i>Medium</i></p>	<p>While there is no urgent reason for an evaluation that we are aware of, the state’s highway system continues to age and become increasingly expensive to maintain.</p>
<p>Feasibility <i>High</i></p>	<p>OLA could evaluate the department’s compliance with the TTAA using standard evaluation techniques, including document reviews, surveys, data analysis, and interviews.</p>
<p>Balance <i>Medium</i></p>	<p>OLA evaluated aspects of MnDOT projects and contracting in 2016, 2019, and 2021 but has never examined the department’s compliance with the TTAA.</p>
<p>Discussion</p>	<p>Since the TTAA took effect in 2009, MnDOT has executed 994 contracts subject to its requirements. MnDOT plans to invest significantly in the state’s highway system in the coming years, so now may be an appropriate time to evaluate MnDOT’s compliance with the TTAA.</p>

Voter Registration System

Topic Selection Background Information

April 2025

<p>Program Overview</p>	<p>To vote in federal or state elections, Minnesotans must meet eligibility requirements and register. Voter registration responsibilities are shared in the state; county election officials must process registration applications and maintain voter records, while the Office of the Secretary of State (OSS) must maintain a statewide voter registration database. OSS regularly receives data from other state agencies to help ensure the accuracy of voter records.</p>
<p>Evaluation Questions</p>	<p>To what extent has OSS complied with requirements related to election security measures to ensure only the votes of eligible voters are counted? To what extent has OSS complied with Help America Vote Act requirements? How has the number of registered and active voters changed in recent years? To what extent have changes to voter documentation requirements affected election security and participation?</p>
<p>State Resources <i>Unclear</i></p>	<p>OSS’s total expenditures have fluctuated year-to-year. In Fiscal Year 2023, OSS’s total expenditures were about \$15 million, and in Fiscal Year 2024 they were about \$27 million. It is unclear what portion of OSS’s overall expenditures were from voter registration activities or how much counties spend on those activities.</p>
<p>State Control <i>Medium-High</i></p>	<p>Minnesota law establishes voter registration requirements that OSS must follow. OSS must also follow certain federal laws, such as the 2002 Help America Vote Act.</p>
<p>Impact <i>High</i></p>	<p>About 3.7 million people are registered to vote in Minnesota, and election integrity is important for all Minnesotans.</p>
<p>Timeliness <i>Medium-High</i></p>	<p>There has been significant public and legislative interest in voter registration processes in recent years. It may be useful to learn whether changes to voter registration requirements in 2023 affected election security and participation in the 2024 general election.</p>
<p>Feasibility <i>Medium</i></p>	<p>OLA could analyze OSS’s voter registration data and interview staff about their processes. However, OLA would likely need to limit the scope of the review to State Voter Registration System data and documentation from a sample of counties.</p>
<p>Balance <i>Medium</i></p>	<p>OLA’s 2018 report, <i>Voter Registration</i>, addressed topics similar to those noted above.</p>
<p>Discussion</p>	<p>Election integrity and voter access are vital to a strong democracy. However, OLA’s evaluation of Minnesota’s election security would likely need to be limited to an analysis of OSS data and documentation from a sample of counties. In addition, it would be challenging to draw definitive conclusions about whether recent changes to voter registration requirements had an impact on election security and participation.</p>